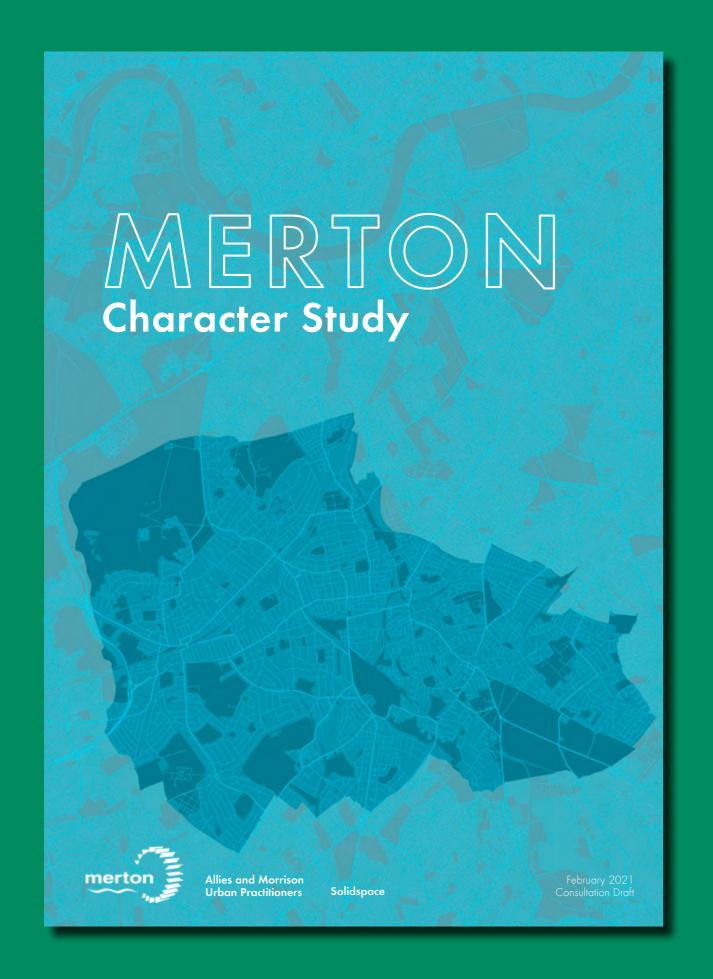
Minute Item 5

please leave feedback on consult.merton.gov.uk by 23 March





WHY DO WE NEED A CHARACTER STUDY?

Character is more than buildings and spaces. It is social, historical and physical - and the interplay between these factors.

All of these factors should direct future growth in the borough.































LAYERS OF CHARACTER: PEOPLE

The Character Study has been informed by over 400 residents that took part in the engagement events.

01. Online public survey

reviewing perceived neighbourhood boundaries and what residents valued in their neighbourhoods

416 responses

02. Community groups survey

gaining insight from a representative cross section of groups to inform the study.

03. Stakeholder workshop

focussed workshops
with residents and
local groups to
discuss specific
neighbourhoods

c. 30 attendees

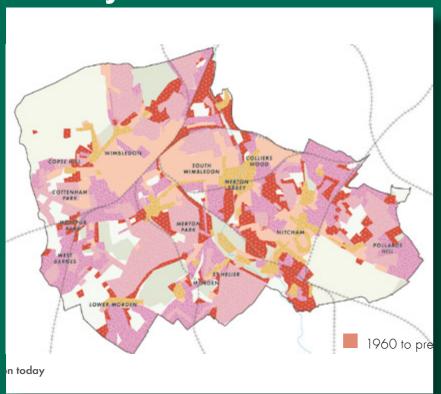
04. Public consultation

please leave feedback on the draft Character Study SPD by 23rd March

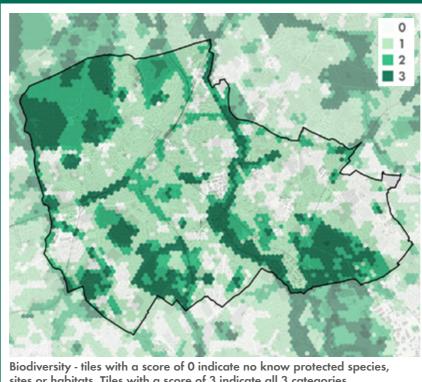
Page 19

LAYERS OF CHARACTER

History and evolution

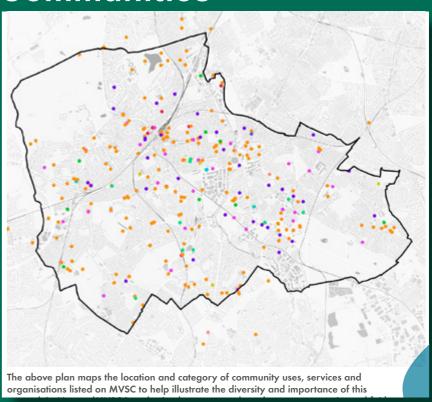


Natural environment

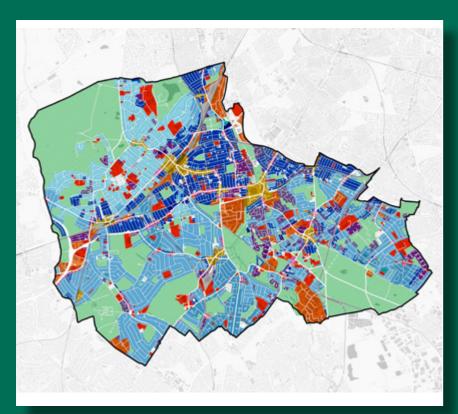


sites or habitats. Tiles with a score of 3 indicate all 3 categories.

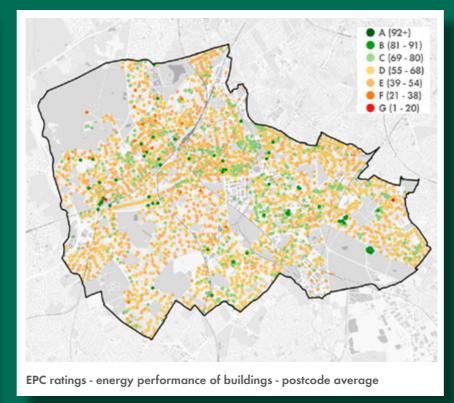
Communities



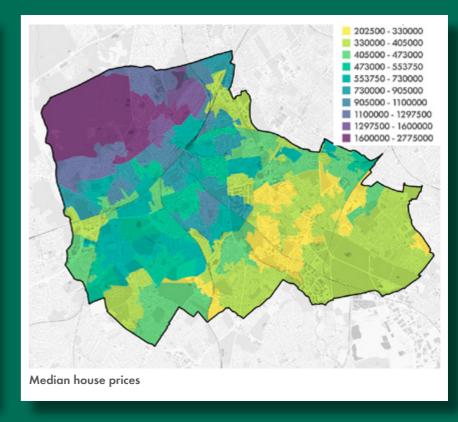
Built form



Environmental

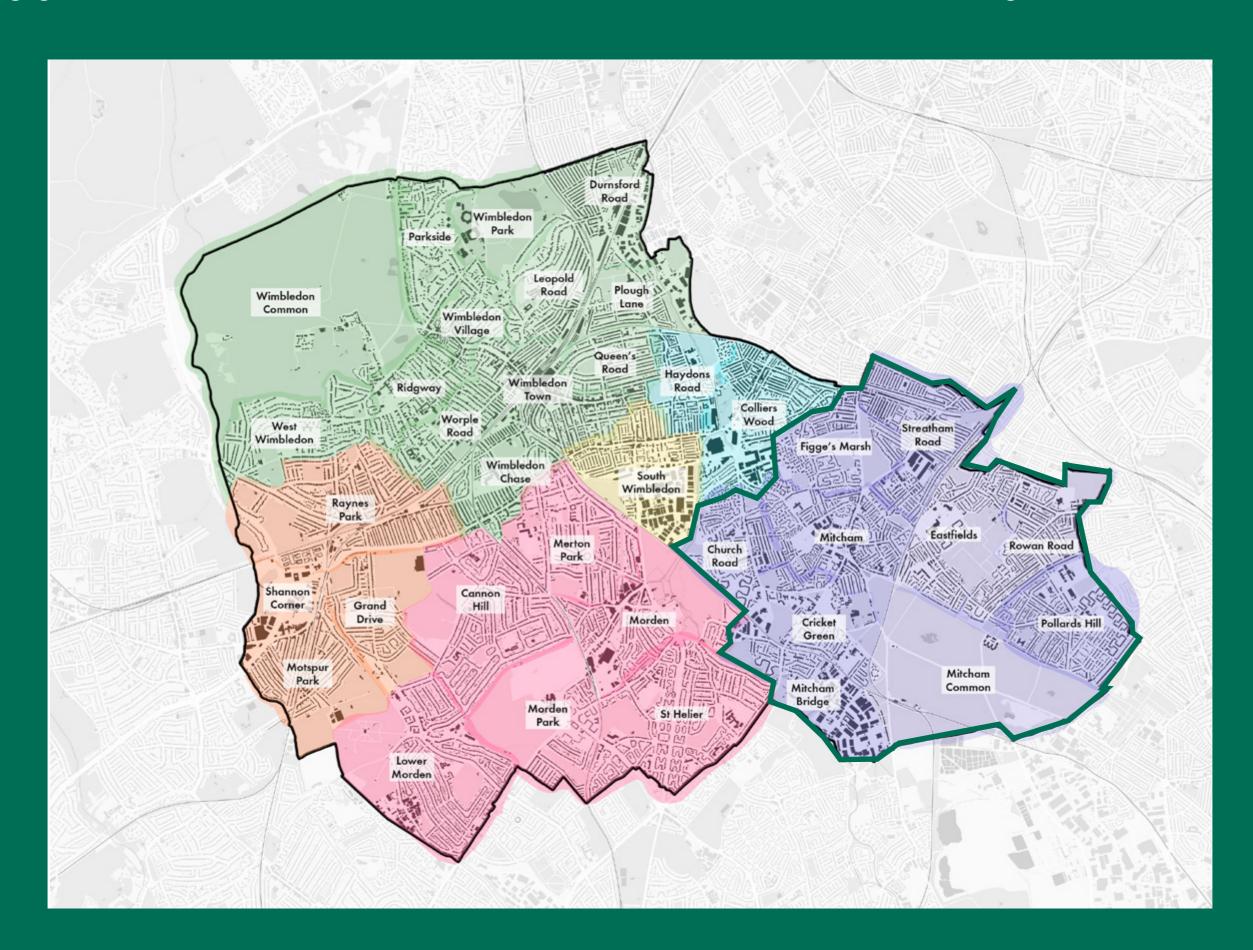


Socio-economic



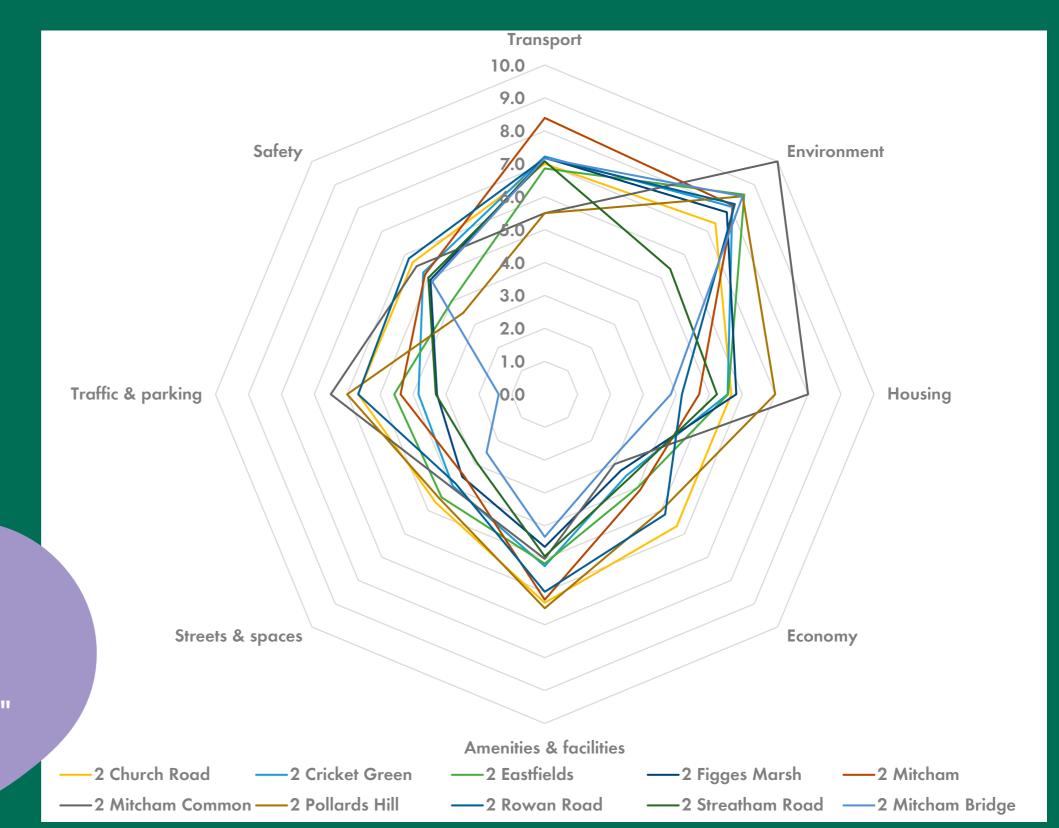
MERTON'S DISTINCTIVE NEIGHBOURHOODS

Providing guidance to the rich and varied character found across the borough



MITCHAM

Over 400 Merton residents responded to rate their neighbourhood



"Lots of green space, kind and humble community, period buildings and features, localised shopping"

DISTINCTIVENESS AND OPPORTUNITIES: MITCHAM

Informed by analysis and conversations with residents





FIGGES MARSH

Distinctiveness - heritage and key features

- Centred on Figges Marsh, a historic triangular green space, and London Road, a busy movement corridor
- Victorian and Edwardian 3-4 storey gabled terraces with shops by station including locally listed terrace
- Later infill along London Road
 Rest of area predominantly residential late Victorian / Edwardian terraces, 1930s housing and 1990s cul-desec
- London Road cemetery also an important green space and landmark
- Mature trees important landscape asset

key issues / opportunities

- Fragmentation of character due to poor quality infill along London Road
- Traffic dominance and poor pedestrian environment along London Road
- Few trees, loss of green verges
- Loss of original features / poorly maintained commercial buildings
- In residential streets, poor paving / road quality, poor boundary treatments and loss of front gardens
- Poor alterations / extensions in places
- Strengthen western edge of London Road and create 'green spine' - tree planting, landscaping, reduce traffic dominance
- Opportunities around Myrna Close car park area



MITCHAM

Distinctiveness - heritage and key features

- Historic mixed use town centre, focused on Upper Green with tight urban development surrounding it which still retains the typical medieval form of narrow house plots on north and eastern side of the Green
- Diverse range of building heights and styles
- Looser development along the key routes with a fragmented character - mainly retail interspersed with community uses
- West of London Road large industrial / commercial footprints and more residential to the east of the area (1930s short terraces and blocks of six-storey flats)
- London Road runs north-south through the area and A236 intersects - both busy movement corridors
- Gasholder a key landmark

key issues / opportunities

- Original focus of the Upper Green has been lost to some extent
- · Poor shopfront quality
- Car dominated along the key corridors poor pedestrian environment in places
- Pedestrian and cycling links to residential areas poor
 Infill development e.g. housing above shops,
- underutilised sites to reinforce area
- Improve connections to wider area
- Public realm enhancements create green spine and and enhance gateways
- Opportunity to improve the market



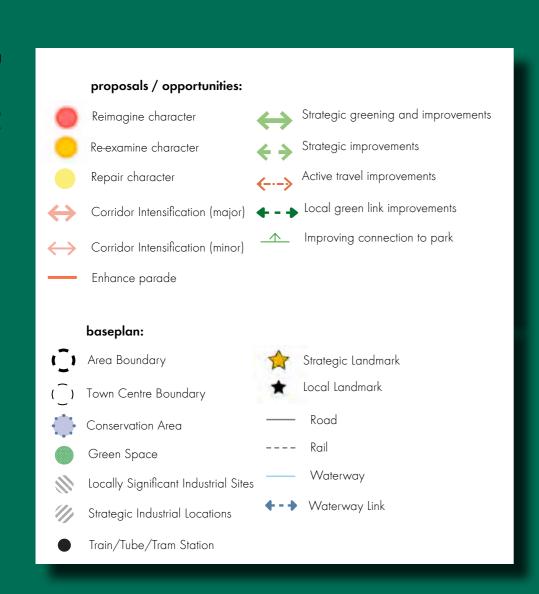


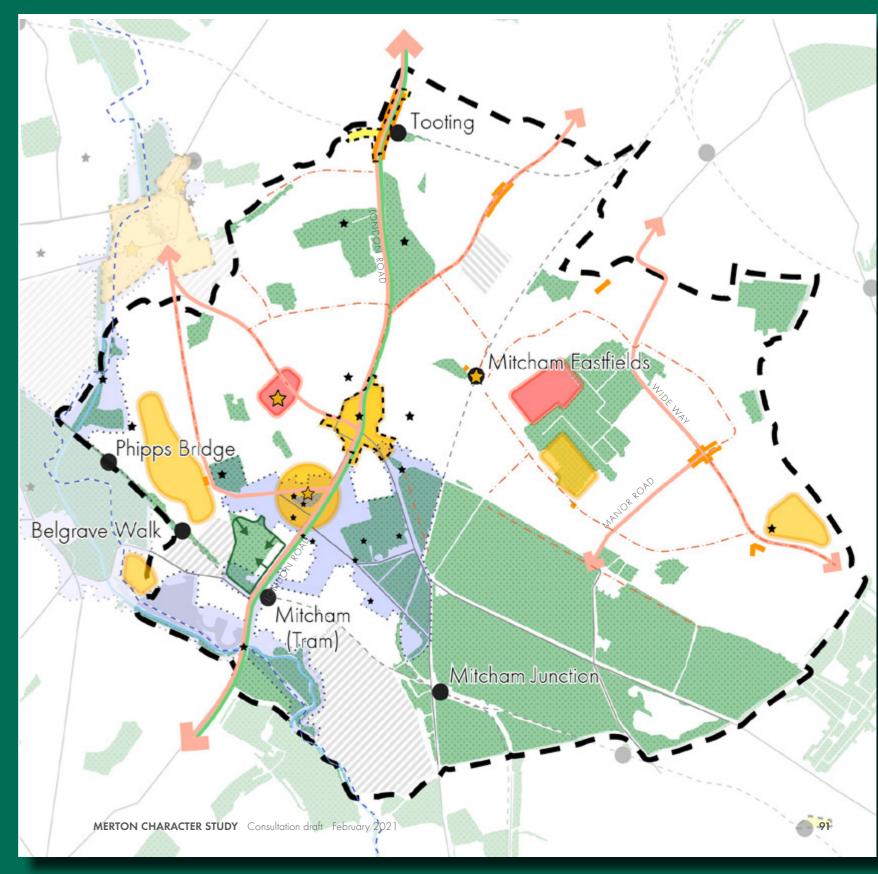




STRATEGIC GROWTH THEMES: MITCHAM

Potential growth opportunities that enhance character

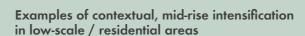




OPPORTUNITIES FOR CHARACTER LED GROWTH

Identifies growth opportunities, small and large







Quicks Road, South Wimbledon. Image © Google Street View



Flora Court, Croydon. Image © Pitman Tozer Architects





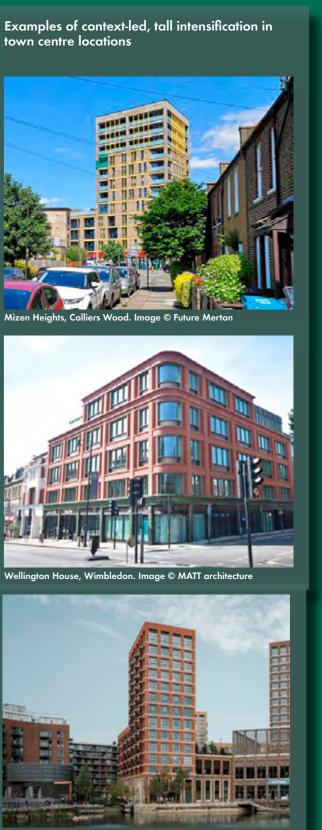
Stage House, Wimbledon. Image © Google Street View



King Edward's Road, Hackney. Image © Hawkins / Brown



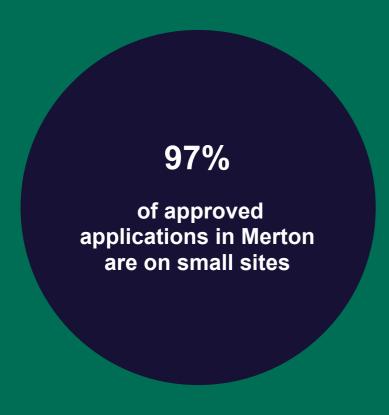
Great Eastern Buildings, Hackney. Image © Karakusevic Carson Architects





WHY SMALL SITES?

Small sites have always largely contributed to housing delivery in the borough.



61%

of Merton residents think homes should be built on underused small sites*

62%

of all new homes in the last 15 years were built on small sites

^{*}Iceni Housing Delivery online public engagement

SMALL SITES ARE ALL SHAPES AND SIZES

The quality of small sites are mixed. With some guidance we aim to encourage more development on small sites to a higher quality.

















































FOUR TYPES OF SITE

1. EXISTING BUILDINGS



Fig.3.5 - Salt Yard, Wimbledon, by Franis Philips Architects



2. ROOFTOPS



(Left: Before, Right: After)



3. STREET-FACING



Fig.3.12 - Lucien Road, Wimbledon by Harp & Harp Architects [Credit: Harp & Harp Architects]



4. BACKLAND



Fig.3.16 - Graveney Mews, Tooting by MMA Architects
[Credit: MMA Architects]
[Left: Before, Right: After)



THE TOOLKIT

We've developed three tools to assist in the design process to encourage applicants to think holistically about design and deliver better quality planning applications.

1. Design Guidance

A sequence of questions and recommendations to guide you when designing your project. Merton Council will use these guidance notes to appraise your project during the planning process.

2. Case Studies

A selection of relevant case studies illustrating exemplar developments that have been delivered on small sites. Using thoughtful solutions the designers of these projects have successfully overcome some of the obstacles a small site development may encounter.

3. Design and Access Statement Template

As part of your planning application, you should produce a Design and Access Statement (DAS). A DAS will help explain and justify your proposal. The template has a checklist of necessary information to include with your application to make sure Merton Council can accurately appraise you project.

1. DESIGN GUIDANCE

The Design Guidance revolves around 4 key objectives that encourage applicants to look beyond their site boundaries.



•Respond to the vision of the borough set out in Merton's

Local Plan.

- •Respond to local character and needs set out in Merton's Borough Character Study.
- •Encourage active travel.



FIT FOR PURPOSE

- Create homes that are innovative and built to a high standard.
- Provide rooms that are functional, adequately sized and adaptable.
- •Ensure internal and external spaces maintain safety and privacy.



PUTTING PEOPLE FIRST

- •Promote health and wellbeing by creating spaces that encourage interactions between neighbours.
- Provide a mix of housing types and uses that meet the needs of present and future residents.
- •Ensure that the amenity of neighbours is protected.



ECONOMICAL & SUSTAINABLE

- Make use of robust materials that retain their aesthetic quality.
- •Challenge rising fuel costs, flood risk and climate change with good design.
- Encourage biodiversity by integrating landscape and

'TYPICAL' GUIDANCE

The guidance provides suggestions that will guide the built quality of future development...

How does your proposal respond to the language of the street?

- 5.1.17 A positive pedestrian experience on the street creates successful places. Your proposal should respond to existing rhythms and street frontages to strengthen the street scene. Street elevations and 3D perspectives can illustrate your design.
- 5.1.18 Where there is a strong rhythmic street composition, proposals should seek to continue this. This can be achieved through visual breaks and considered use of material. Conjoining buildings is strongly discouraged as it creates a terracing effect and breaks the rhythm of the street elevation. Visual breaks must be used to maintain the rhythm of the street. See Fig.5.7.
- 5.1.19 The frontage of your development must not exceed the frontage of its neighbour and/or host property. Moving beyond this line will only be acceptable if:
 - The character of the street is such that the frontage of buildings step and there is no clear street frontage.
 - It can be justified that it provides a positive interface with the street.

See Fig.5.8.

- 5.1.20 Maximise active street frontages to improve natural surveillance and create a sense of community. Large areas of inactive street frontage, such as doors to bin stores, garage doors and blank façades must be kept to a minimum. See chapter 8, 'Better Streets', for more details
- 5.1.21 Contemporary proposals with good architectural design can make a positive contribution on the character of the street. A considered material pallet, articulated massing and good attention to detail can all contribute to a successful building.





Fig.5.7 - Maintaining rhythm
Conjoining buildings can create long street frontages and have a negative impact on the character of the street.

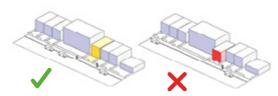


Fig.5.8 - Building front alignment If the building front exceeds the frontage of its neighbour, it could have a negative impact on the character of the street.



Fig. 5.9 - A contemporary 3 storey building continues the roof forms of it's neighbours. (Housing in Mitcham by Groves Natcheva Architects)

- 5.1.22 Front gardens and boundary structures are important elements that define the character of a street. New boundary structures should respect the prevailing style along the street and protect any original boundary structures
- 5.1.23 Homes in many areas of the Borough are characterised by defensible entrance spaces such as front gardens, hedges, boundary walls and fences. If your proposal sits in such a neighbourhood, it must reflect this feature. This will give new residents a sense of security and privacy.
- 5.1.24 Consider planting trees and shrubs to improve air quality and the appearance your proposal. Planting may contribute to the wellbeing of residents by protecting garden spaces from busy roads.
- 5.1.25 Whether it's the front door to a new home, or the entrance into a shared lobby, the approach to the front door, house name and/ or number must be clearly readable from the street. This can be achieved by clearly differentiating the entrance into the building from other openings in the facade.
- 5.1.26 Where mechanical plant equipment is required on the roof of the development, proposals should have uncluttered roof profiles and equipment should not be seen from the street level. There are many ways to hide these such as setting the plant equipment away from the edge of the roof, or integrating the plant with the design of the building. Flues should also be located ir locations that create minimal impact to the elevation. Good forward planning for plant requirements should be done early in the design process. See Fig.5.11.



Fig. 5.10 - The entrance of these villa blocks protrude towards the street and stand higher than the concrete banding marking each level. This creates a welcoming entrance that is distinct from other openings in the building fabric. (Finsbury Park Villas, Haringey by Sergison Bates Architects) [Credit: Stefan Müller]

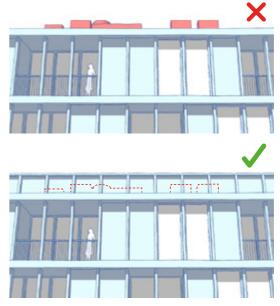


Fig.5.11 - Plant and services on roof.

Seeing plant equipment from street level can have a negative impact on the character of the street.

'NON-TYPICAL' GUIDANCE

... And provides guidance to encourage building communities and improving emotional well-being.

Have you considered accommodating a mix of uses and users in your project?

- 7.1.19 Subdividing existing residential properties to create two or more new dwellings can broaden the range of housing types especially in areas dominated by family housing. Consider the mix of tenure your project will bring to the neighbourhood and if this complements existing provisions.
- 7.1.20 Proposals for conversions must include re-provision of at least one family-sized unit where an existing family unit has been lost due to the proposal.
- 7.1.21 Proposals for change of use or conversion of an existing building must ensure that any loss or impact on utility, community facilities, infrastructure, or emergency services is fully mitigated. This requirement is normally satisfied by making alternative provisions on-site or elsewhere or by demonstrating that the current uses are no longer required by the community.
- 7.1.22 Sites in locations with commercial and business uses must be carefully designed to preserve the privacy of new residents. Proposals on these sites may also retain employment uses. Mixed-use developments have the opportunity to create a unique atmosphere in the variety of uses accommodated on the site.
- 7.1.23 Multigenerational living (homes consisting of at least two adult generations living under the same roof) is a growing trend across London and in Merton. If you are considering expanding your household or providing for this need you must consider how your proposal can be adapted to changing needs at various life stages. You can future-proof your development by including capped-off services for future use and maximising non-loadbearing walls to allow internal rearrangements.
- 7.1.24 Homes in Merton must meet the needs of our community including people with disabilities and/or reduced mobility, wheelchair users and older people. Please consider incorporating the <u>M4(2) optional</u> <u>requirements</u> of the Building Regulations.



Fig.7.32 - This scheme introduces a doctor's surgery and shop units at ground floor level with residences above. (Croxted Road, Southwark by Panter Hudspith Architects)
[Credit: Panter Hudspith Architects]

How do your common areas foster community?

- 7.1.11 Communal space for circulation such as front entrance lobbies, stairs and corridors must provide a safe, functional and comfortable setting for chance encounters. Well-designed communal spaces can create a sense of pride in where a person lives.
- 7.1.12 Shared circulation should have views out with adequate ventilation and natural light. Designs based on double-loaded corridors are often poorly lit and ventilated. This makes for unwelcoming spaces that are avoided or neglected by residents.
- 7.1.13 Shared circulation spaces should be finished in robust materials in order to create desirable common spaces for residents.
- 7.1.14 Where you are proposing housing in conjunction with other uses in the building, give careful consideration to the separation of circulations routes. Your proposal must demonstrate how circulation routes will allow residents to maintain privacy from other users in the building.
- 7.1.15 Each dwelling should have its own separate entrance externally or from a shared circulation route. In the case of Houses of Multiple Occupation you must provide secure private spaces for each resident, separate and independent from shared spaces and circulation routes.
- 7.1.16 Communal amenity spaces should be orientated to maximise the amount of daylight and sunlight and have a strong landscape approach.
- 7.1.17 Proposals with shared access routes must demonstrate that they will allow easy and safe access for pedestrians. You should include design features that will encourage neighbours to interact positively. Consider including public seating areas, communal gardens and play areas where possible.
- 7.1.18 We encourage shared access to communal spaces across different tenures. You should avoid segregating entrances for different tenures.

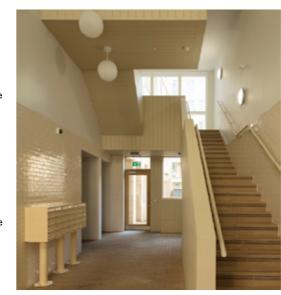


Fig.7.30 - A naturally lit lobby that is generously spaced has a view through from the front door to the communal courtyard. (Kings Crescent Estate, Hackney by Karakusevic Carson Architects)
[Credit: Karakusevic Carson Architects]



Fig.7.31 - Bridged gallery access provides semi public front garden and better privacy and daylight. (Koekoekspreeuw, Amersfoort by KCAP)
[Credit: KCAP]

2. CASE STUDIES

A collection of exemplar projects provide a catalogue of good quality projects to learn from.

STREET-FACING - CORNER INFILL

LUCIEN ROAD

The site of this 3-storey 2-bed house sits at the end of a terrace and that was occupied by a detached single storey garage belonging to the neighbouring property. The new house shares a party wall with 32 Mount Road and references features of the 1920/30's houses in the area



Project Information Architect: Harp & Harp Ltd Client: Private Borough: Merton Address: 43 Lucien Road, London, SW19 8EL Completion date: February 2020 Current PTAL: 3

Site Characteristics Site area net (sqm): 173 Site area gross (sqm): 173 Parking numbers: 1

Building Characteristics

2-bed: 0 3-bed: 0 4-bed: 0

Average GIA per dwelling (sqm): 89
Typical number of dwellings per core: N/A
Typical number of dwellings per floor per core: N/A
Maximum height above ground level (m): 8
Maximum height above Ordnance Datum (m):
Maximum number of storeys: 3

Total: 1

Tenur

Affordable: 0% Social rent: 0%

ocial rent: 0% Market sale: 100%

Planning use split Non-residential use: None

GEA (sqm): -GIA (sqm): 90 NIA (sqm): -

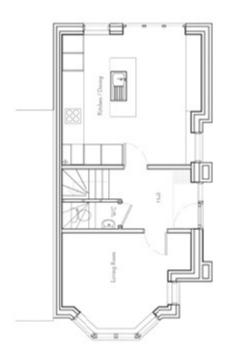


Fig.9.59 (Top) Site plan.

Fig.9.60 (Bottom) Ground floor plan. This scheme is exemplary of the following Good Design Principles:

MADE IN MERTON

The house sits within an established context and was designed to reference both the 1930s arts and crafts terrace to which it is attached and the more formal Edwardian houses opposite whilst also being unmistakably contemporary. Details such as the white and black tiles around the entrance echo the tiled paths of its neighbours and break up the brick and render and create visual interest appropriate for the prominent corner site.

MADE IN MERTON

Clear steps have also been taken to make the new house address its corner position and frontage to both Mount and Lucien Road. The front door to the new house is placed on the side (Lucien Road) frontage to allow the building to turn the corner and properly address is context as well as creating an efficient layout internally.

PUTTING PEOPLE FIRST

The buildings massing breaks down to create a smaller more domestically scaled gable end with a large amount of fenestration giving the gable an active frontage to Lucien Road. The appropriately scaled massing avoids an overbearing appearance on the prominent corner site.



Fig.9.61 - View of house in context. [Credit: Harp & Harp Architects]



Fig.9.62 - Decorative tiles referencing Victorian floor tiles. [Credit: Harp & Harp Architects]



Fig. 9.63 - Well-lit kitchen and dining space leading out to garden. [Credit: Harp & Harp Architects]

3. DAS STATEMENT

A template that asks the right questions to better appraise future planning submissions.

Intended use: applications for planning permission and/or listed building consent to create new residential units on sites of 0.25Ha or less with some or exclusively residential use.

This template can be used to write your design and access statement. It should be used to explain the design thinking behind your proposal and to demonstrate that your design will be accessible to all users. Each section of the statement allows you to include drawings and images to support your application. You may choose to refer to drawings and images that accompany your submission.

In each section please provide as much information as possible in favour of your proposal. Additional pages have been included for use as needed. Blank pages should be deleted if they are not used.

You may find that some sections of this document are not relevant to your application. Where this is the case please state that the section is 'not applicable' and provide some explanation.



SMALL SITE DESIGN AND ACCESS STATEMENT TEMPLATE

Revision: A dd/mm/yyyy

consult.merton.gov.uk

please complete the feedback survey and leave any comments by 23 March.

do you agree / disagree with what has been mentioned?

do you have any suggestions?



